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ADDITIONAL REPORT

OF THE

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES CONGRESS OF THE UNITED STATES

PURSUANT TO

SECTION 601 OF THE REVENUE ACT OF 1941

ON

FEDERAL PERSONNEL AND PAY

OCTOBER AND SEPTEMBER 1954

Printed for the use of the Joint Committee on Reduction of Nonessential Federal Expenditures

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CONGRESS OF THE UNITED STATES

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES

CREATED PURSUANT TO SECTION 601 OF THE REVENUE ACT OF 1941

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FEDERAL PERSONNEL IN EXECUTIVE BRANCH, OCTOBER AND SEPTEMBER 1954, AND PAY, SEPTEMBER AND AUGUST 1954

NOTE WITH REFERENCE TO PERSONAL SERVICE EXPENDITURE FIGURES

It should be noted that the latest expenditure figures for personal service shown in table I of this report are for the month of September 1954 and that they are compared with personal service expenditure figures for the month of August 1954, whereas the latest employment figures covered in this report are for the month of October 1954 and are compared with the month of September 1954. This lag in personal service expenditure figures is necessary in order that actual expenditures may be reported.

(Figures in the following report are compiled from signed official personnel reports by the various agencies and departments of the Federal Government. Table I shows total personnel employed inside and outside continental United States, and pay, by agency. Table II shows personnel employed inside continental United States. Table III shows personnel employed outside continental United States. Table IV gives by agency the industrial workers employed by the Federal Government. For purposes of comparison, figures for the previous month are shown in adjoining columns. Table V is a separated report on foreign nationals who are not counted in tables I, II, III, and IV.)

PERSONNEL AND PAY SUMMARY

(See table I, p. 2)

Information in monthly personnel reports for October 1954 submitted to the Joint Committee on Reduction of Nonessential Federal Expenditures is summarized as follows:

Total and major categories	**Civilian personnel** in executive branch			**Payroll** (in thousands) in executive branch		
	In October numbered—	In September numbered—	Increase (+) or decrease (−)	In September was—	In August was—	Increase (+) or decrease (−)
Total [1]	**2,323,029**	**2,317,565**	**+5,464**	**$780,632**	**$774,464**	**+$6,168**
Agencies, exclusive of Department of Defense	1,182,058	1,174,985	+7,073	404,493	401,749	+2,744
Department of Defense	1,140,971	1,142,580	−1,609	376,139	372,715	+3,424
Inside continental United States	2,133,551	2,128,115	+5,436			
Outside continental United States	189,478	189,450	+28			
Industrial employment	710,985	709,497	+1,488			
Foreign nationals	**382,637**	**384,239**	**−1,602**	**25,183**	**25,452**	**−269**

[1] Exclusive of foreign national shown in the last line of this summary.

Table I, page 2, breaks down the above figures on employment and pay by agencies.

Table II, page 5, breaks down the above employment figures to show the number inside continental United States by agencies.

Table III, page 6, breaks down the above employment figures to show the number outside continental United States by agencies.

Table IV, page 8, breaks down the above employment figures to show the number in industrial-type activities by agencies.

Table V, page 9, shows foreign nationals by agencies not included in tables I, II, III, and IV.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during October 1954, and comparison with September 1954, and pay for September 1954, and comparison with August 1954*

Department or agency	Personnel				Pay (in thousands of dollars)			
	October	September	Increase	Decrease	September	August	Increase	Decrease
Executive departments (except Department of Defense):								
Agriculture	72,102	73,293		1,191	$24,134	$24,761		$627
Commerce [1]	55,762	43,657	12,105		16,827	16,734	$93	
Health, Education, and Welfare	35,983	35,781	202		13,110	13,262		152
Interior	51,845	53,390		1,545	20,283	21,065		782
Justice	30,643	30,716		73	13,130	13,141		11
Labor	5,034	5,064		30	2,197	2,176	21	
Post Office	504,152	505,621		1,469	164,643	161,845	2,798	
State	21,028	20,927	101		6,899	6,829	70	
Treasury	79,769	80,700		931	31,706	31,624	82	
Executive Office of the President:								
White House Office	267	270		3	135	135		
Bureau of the Budget	425	428		3	256	259		3
Council of Economic Advisers	34	33	1		24	22	2	
Executive Mansion and Grounds	97	65	32		20	21		1
National Security Council [2]	25	25			17	15	2	
Office of Defense Mobilization	298	283	15		163	179		16
President's Advisory Committee on Government Organization	6	6			4	3	1	
Independent agencies:								
Advisory Committee on Weather Control	13	16		3	8	3	5	
American Battle Monuments Commission	[3] 856	873		17	102	101	1	
Atomic Energy Commission	5,999	6,028		29	2,909	2,961		52
Board of Governors of the Federal Reserve System	566	567		1	258	259		1
Civil Aeronautics Board	534	535		1	284	279	5	
Civil Service Commission	4,145	4,178		33	1,733	1,732	1	
Commission on Intergovernmental Relations	61	57	4		30	29	1	
Defense Transport Administration	20	20			11	12		1
Export-Import Bank of Washington	131	133		2	72	72		

[1] October figure includes 765 seamen on the rolls of the Maritime Administration and their pay.

[2] Exclusive of personnel and pay of the Central Intelligence Agency

[3] Subject to revision.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during October 1954, and comparison with September 1954, and pay for September 1954, and comparison with August 1954*—Continued

Department or agency	Personnel				Pay (in thousands of dollars)			
	October	September	Increase	Decrease	September	August	Increase	Decrease
Independent agencies—Con.								
Farm Credit Administration	1,103	1,100	3		$513	$507	$6	
Federal Civil Defense Administration	627	594	33		357	356	1	
Federal Coal Mine Safety Board of Review	8	8			4	3	1	
Federal Communications Commission	1,099	1,105		6	553	547	6	
Federal Deposit Insurance Corporation	1,085	1,078	7		474	466	8	
Federal Mediation and Conciliation Service	358	358			225	233		$8
Federal Power Commission	642	644		2	324	324		
Federal Trade Commission	591	593		2	313	314		1
Foreign Claims Settlement Commission	237	228	9		94	105		11
Foreign Operations Administration	6,030	5,784	246		2,551	2,502	49	
General Accounting Office	5,832	5,840		8	2,430	2,428	2	
General Services Administration	25,867	25,972		105	8,380	8,141	239	
Government Contract Committee	9	12		3	5	5		
Government Printing Office	6,817	6,823		6	2,721	2,846		125
Housing and Home Finance Agency	10,558	10,597		39	4,596	4,633		37
Indian Claims Commission	14	14			9	9		
Interstate Commerce Commission	1,856	1,865		9	871	883		12
National Advisory Committee for Aeronautics	7,141	7,096	45		3,142	3,148		6
National Capital Housing Authority	286	285	1		96	96		
National Capital Planning Commission	18	19		1	10	10		
National Gallery of Art	313	309	4		97	96	1	
National Labor Relations Board	1,170	1,182		12	606	607		1
National Mediation Board	107	106	1		59	63		4
National Science Foundation	181	167	14		83	85		2
National Security Training Commission	7	6	1		3	4		1
Panama Canal	15,891	15,815	76		3,393	3,235	158	
Railroad Retirement Board	2,425	2,480		55	874	842	32	
Renegotiation Board	619	622		3	364	358	6	
Rubber Producing Facilities Disposal Commission	23	23			12	12		
Securities and Exchange Commission	698	703		5	373	384		11
Selective Service System	7,244	7,277		33	1,649	1,679		30
Small Business Administration	729	719	10		377	373	4	
Smithsonian Institution	505	518		13	186	185	1	
Soldiers' Home	936	923	13		193	187	6	
Subversive Activities Control Board	32	33		1	20	20		
Tariff Commission	197	198		1	105	103	2	

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during October 1954, and comparison with September 1954, and pay for September 1954, and comparison with August 1954*—Continued

Department or agency	Personnel				Pay (in thousands of dollars)			
	October	September	Increase	Decrease	September	August	Increase	Decrease
Independent agencies—Con.								
Tax Court of the United States	142	142			$74	$74		
Tennessee Valley Authority	23,547	23,870		323	10,637	10,701		$64
U. S. Information Agency	9,541	9,550		9	2,442	2,308	$134	
Veterans' Administration	177,778	177,661	117		56,323	55,358	965	
Total, excluding Department of Defense	**1,182,058**	**1,174,985**	**13,040**	**5,967**	**404,493**	**401,749**	**4,703**	**1,959**
Net increase, excluding Department of Defense			**7,073**				**2,744**	
Department of Defense:								
Office of the Secretary of Defense	1,914	1,886	28		964	1,023		59
Department of the Army [4]	426,933	428,698		1,765	127,169	126,863	305	
Department of the Navy	408,962	410,049		1,087	148,510	146,555	1,955	
Department of the Air Force [4]	303,162	301,947	1,215		99,496	98,274	1,222	
Total, Department of Defense	**1,140,971**	**1,142,580**	**1,243**	**2,852**	**376,139**	**372,715**	**3,483**	**59**
Net Change, Department of Defense			**1,609**				**3,424**	
Grand total, including Department of Defense	**2,323,029**	**2,317,565**	**14,283**	**8,819**	**780,632**	**774,464**	**8,186**	**2,018**
Net increase, including Department of Defense			**5,464**				**6,168**	

[4] On the basis of current information, figures have been adjusted to—

(*a*) Exclude foreign nationals under contractual agreement in—

	Army		Air Force	
	October	September	October	September
Austria			183	190
England			6,618	6,224
France	11,623	10,743	5,821	5,292

The services of these foreign nationals is provided by contractual agreement between the Government of the United States and the governments of the respective countries. Reporting of these foreign nationals is now shown in table V of this report. Payroll figures for Air Force have also been adjusted. (Figures for Army are subject to revision.)

(*b*) Include foreign nationals employed by the United States in—

	Army		Air Force	
	October	September	October	September
Korea			7,516	8,711
Ryukyus	11,202	10,634	4,630	4,610

These foreign nationals have heretofore been shown in table V of this report. Payroll figures for Air Force have also been adjusted. (Figures for Army are subject to revision.)

TABLE II.—*Federal personnel inside continental United States employed by executive agencies during October 1954, and comparison with September 1954*

Department or agency	October	September	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	70,956	72,143		1,187
Commerce [1]	52,809	40,650	12,159	
Health, Education, and Welfare	35,486	35,282	204	
Interior	45,704	47,020		1,316
Justice	30,138	30,207		69
Labor	4,875	4,921		46
Post Office	501,808	503,277		1,469
State	5,785	5,833		48
Treasury	78,778	79,700		922
Executive Office of the President:				
White House Office	267	270		3
Bureau of the Budget	425	428		3
Council of Economic Advisers	34	33	1	
Executive Mansion and Grounds	97	65	32	
National Security Council [2]	25	25		
Office of Defense Mobilization	298	283	15	
President's Advisory Committee on Government Organization	6	6		
Independent agencies:				
Advisory Committee on Weather Control	13	16		3
American Battle Monuments Commission	[3] 16	17		1
Atomic Energy Commission	5,982	6,010		28
Board of Governors of the Federal Reserve System	566	567		1
Civil Aeronautics Board	530	529	1	
Civil Service Commission	4,135	4,168		33
Commission on Intergovernmental Relations	61	57	4	
Defense Transport Administration	20	20		
Export-Import Bank of Washington	131	133		2
Farm Credit Administration	1,092	1,088	4	
Federal Civil Defense Administration	627	594	33	
Federal Coal Mine Safety Board of Review	8	8		
Federal Communications Commission	1,072	1,079		7
Federal Deposit Insurance Corporation	1,084	1,077	7	
Federal Mediation and Conciliation Service	358	358		
Federal Power Commission	642	644		2
Federal Trade Commission	591	593		2
Foreign Claims Settlement Commission	233	223	10	
Foreign Operations Administration	1,628	1,603	25	
General Accounting Office	5,783	5,788		5
General Services Administration	25,749	25,854		105
Government Contract Committee	9	12		3
Government Printing Office	6,817	6,823		6
Housing and Home Finance Agency	10,433	10,469		36
Indian Claims Commission	14	14		
Interstate Commerce Commission	1,856	1,865		9
National Advisory Committee for Aeronautics	7,141	7,096	45	
National Capital Housing Authority	286	285	1	
National Capital Planning Commission	18	19		1
National Gallery of Art	313	309	4	
National Labor Relations Board	1,149	1,162		13
National Mediation Board	107	106	1	
National Science Foundation	181	167	14	
National Security Training Commission	7	6	1	
Panama Canal	556	551	5	
Railroad Retirement Board	2,425	2,480		55
Renegotiation Board	619	622		3

[1] October figure includes 765 seamen on the rolls of the Maritime Administration.
[2] Exclusive of personnel of the Central Intelligence Agency.
[3] Subject to revision.

TABLE II.—*Federal personnel inside continental United States employed by executive agencies during October 1954, and comparison with September 1954*—Continued

Department or agency	October	September	Increase	Decrease
Independent agencies—Continued				
Rubber Producing Facilities Disposal Commission	23	23		
Securities and Exchange Commission	698	703		5
Selective Service System	7,042	7,077		35
Small Business Administration	729	719	10	
Smithsonian Institution	503	516		13
Soldiers' Home	936	923	13	
Subversive Activities Control Board	32	33		1
Tariff Commission	197	198		1
Tax Court of the United States	142	142		
Tennessee Valley Authority	23,547	23,870		323
United States Information Agency	2,190	2,228		38
Veterans' Administration	176,529	176,425	104	
Total, excluding Department of Defense	**1,122,311**	**1,115,412**	**12,693**	**5,794**
Net increase, excluding Department of Defense			**6,899**	
Department of Defense:				
Office of the Secretary of Defense	1,854	1,827	27	
Department of the Army	374,707	376,557		1,850
Department of the Navy	378,335	379,569		1,234
Department of the Air Force	256,344	254,750	1,594	
Total, Department of Defense	**1,011,240**	**1,012,703**	**1,621**	**3,084**
Net decrease, Department of Defense			**1,463**	
Grand total, including Department of Defense	**2,133,551**	**2,128,115**	**14,314**	**8,878**
Net increase, including Department of Defense			**5,436**	

TABLE III.—*Federal personnel outside continental United States employed by the executive agencies during October 1954, and comparison with September 1954*

Department or agency	October	September	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	1,146	1,150		4
Commerce	2,953	3,007		54
Health, Education, and Welfare	497	499		2
Interior	6,141	6,370		229
Justice	505	509		4
Labor	159	143	16	
Post Office	2,344	2,344		
State	15,243	15,094	149	
Treasury	991	1,000		9
Independent agencies:				
American Battle Monuments Commission	[1] 840	856		16
Atomic Energy Commission	17	18		1
Civil Aeronautics Board	4	6		2
Civil Service Commission	10	10		
Farm Credit Administration	11	12		1
Federal Communications Commission	27	26	1	
Federal Deposit Insurance Corporation	1	1		
Foreign Claims Settlement Commission	4	5		1
Foreign Operations Administration	4,402	4,181	221	
General Accounting Office	49	52		3

[1] Subject to revision.

TABLE III.—*Federal personnel outside continental United States employed by the executive agencies during October 1954, and comparison with September 1954*—Continued

Department or agency	October	September	Increase	Decrease
Independent agencies—Continued				
General Services Administration	118	118		
Housing and Home Finance Agency	125	128		3
National Labor Relations Board	21	20	1	
Panama Canal	15,335	15,264	71	
Selective Service System	202	200	2	
Smithsonian Institution	2	2		
U. S. Information Agency	7,351	7,322	29	
Veterans' Administration	1,249	1,236	13	
Total, excluding Department of Defense	**59,747**	**59,573**	**503**	**329**
Net increase, excluding Department of Defense			**174**	
Department of Defense:				
Office of the Secretary of Defense	60	59	1	
Department of the Army [2]	52,226	52,141	85	
Department of the Navy	30,627	30,480	147	
Department of the Air Force [2]	46,818	47,197		379
Total, Department of Defense	**129,731**	**129,877**	**233**	**379**
Net decrease, Department of Defense			**146**	
Grand total, including Department of Defense	**189,478**	**189,450**	**736**	**708**
Net increase, including Department of Defense			**28**	

[2] On the basis of current information, figures have been adjusted to—

(*a*) Exclude foreign nationals under contractual agreement in—

	Army		Air Force	
	October	September	October	September
Austria			183	190
England			6,618	6,224
France	11,623	10,743	5,821	5,292

The services of these foreign nationals is provided by contractual agreement between the Government of the United States and the governments of the respective countries. Reporting of these foreign nationals is now shown in table V of this report. Payroll figures for Air Force have also been adjusted. (Figures for Army are subject to revision.)

(*b*) Include foreign nationals employed by the United States in—

	Army		Air Force	
	October	September	October	September
Korea			7,516	8,711
Ryukyus	11,202	10,634	4,630	4,610

These foreign nationals have heretofore been shown in table V of this report. Payroll figures for Air Force have also been adjusted. (Figures for Army are subject to revision.)

TABLE IV.—*Industrial employees of the Federal Government inside and outside continental United States employed by executive agencies during October 1954 and comparison with September 1954*

Department or agency	October	September	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	2,768	2,695	73	
Commerce	2,057	2,063		6
Interior	8,279	8,615		336
Treasury	6,552	6,558		6
Independent agencies:				
Atomic Energy Commission	129	124	5	
Federal Communications Commission	14	14		
General Services Administration	839	815	24	
Government Printing Office	6,817	6,823		6
National Advisory Committee for Aeronautics	7,141	7,096	45	
Panama Canal	7,815	7,811	4	
Tennessee Valley Authority	20,286	20,598		312
Total, excluding Department of Defense	**62,697**	**63,212**	**151**	**666**
Net decrease, excluding Department of Defense			**515**	
Department of Defense:				
Department of the Army:				
Inside continental United States	[1] 209,500	[2] 208,862	638	
Outside continental United States	[1] 26,500	[2] 25,848	652	
Department of the Navy:				
Inside continental United States	238,032	238,673		641
Outside continental United States	6,880	6,836	44	
Department of the Air Force:				
Inside continental United States	152,475	151,972	503	
Outside continental United States	14,901	14,094	807	
Total, Department of Defense	**648,288**	**646,285**	**2,644**	**641**
Net increase, Department of Defense			**2,003**	
Grand total, including Department of Defense	**710,985**	**709,497**	**2,795**	**1,307**
Net increase, including Department of Defense			**1,488**	

[1] Subject to revision.
[2] Revised on basis of later information.

TABLE V.—*Foreign nationals working under United States agencies overseas, excluded from tables I through IV of this report, whose services are provided by contractual agreement between the United States and foreign governments, or because of the nature of their work or the source of funds from which they are paid, as of October 1954 and comparison with September 1954*

Country	Total		Army		Navy		Air Force	
	October	September	October	September	October	September	October	September
Austria	183	190					183	190
England	6,618	6,224					6,618	6,224
France	17,444	16,035	[1] 11,623	10,743			5,821	5,292
Germany	122,728	119,589	100,212	97,179	1,953	1,965	20,563	20,445
Japan	167,852	171,892	106,129	111,395	18,686	17,493	43,037	43,004
Korea	66,316	68,865	[2] 66,316	[2] 68,865				
Lybia	199	195					199	195
Ryukyus	218	203			218	203		
Saudi Arabia	442	416					442	416
Trinidad	637	630			637	630		
Total	**382,637**	**384,239**	**284,280**	**288,182**	**21,494**	**20,291**	**76,863**	**75,766**

[1] Subject to revision.

[2] Includes 29,583 members of the Korean Service Corps in October as compared with 30,862 in September.

NOTE.—The Germans are paid from funds provided by German Governments. The French, English, and Austrians reported by the Army and Air Force are paid from funds appropriated for personal service. All others are paid from funds appropriated for other contractual services.

NOTE.—For adjustment of figures in this table see footnote 4 on p. 4.

FOREIGN NATIONALS

Table 5 segregates and accounts for certain categories of personal services rendered to the United States Government overseas, which cannot be regarded as ordinary direct employment.

Generally, this personal service is rendered military agencies overseas under agreements with the foreign governments. In most cases the employment is indirect. The foreign governments hire the employees. The United States military agencies in most cases administer or direct the activity.

The source of the funds for the payment of these employees varies. The Germans are employed without direct reimbursement by the United States and by agreement payment is made from the German economy. The Japanese are employed under a master labor contract between United States agencies and the Japanese Government.

French, Germans, and Austrians are employed for the Army and Air Force under agreements with the respective governments. Funds originally appropriated for "personal service" are used for this purpose. The Koreans and others are paid under varying contractual agreements with funds appropriated for "other contractual services."

Personnel hired and used under such circumstances cannot be properly considered in the same category as regular employment, but they are used and should be counted for what they are.

The Joint Committee on Reduction of Nonessential Federal Expenditures is endeavoring to identify these groups of employees and to count them along with but separate from the regularly reported United States employment overseas.

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